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UNITED STATES INTELLIGENCE BOARD

SECURITY COMMITTEE

SECOM-M-167
27 January 1975

Minutes
One Hundred Sixty-Seventh Meeting
Thursday, 23 January 1975, 1330 to 1530 Hours
Room 6E-0708, CIA Headquarters

Chairman
Presiding

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MEMBERS PRESENT

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ALSO PRESENT

* Present for part of meeting

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☐ Approval of Minutes

The Navy member proposed an amendment to the minutes of the 166th meeting held on 17 December 1974 to change paragraph 4 to paragraph 5 and renumber subsequent paragraphs in order to insert a new paragraph 4 which would reflect the Chairman's comments on the status of the Committee's draft guidelines for declassifying archival intelligence material. The Navy member submitted a proposed new paragraph 4. Following discussion the members and Chairman adopted the recommendation of the Navy member with slight modification of the material to be added to the minutes. New pages are issued to incorporate the following:

4. Declassification Guide Working Group Report

The Chairman informed the members of the status of the Committee's draft guidelines for declassifying archival intelligence material. He advised the members that a suggestion had been made that the guidelines ought to assert that information on intelligence sources and methods should never be declassified. It was the consensus of the Committee that the suggestion should not be pursued since it had been examined in the early stages of development of the guidelines and found to be impractical. The Chairman advised that the Working Group report would be discussed further at a subsequent meeting of the Committee.

2. Report of Chairmen of Subcommittees and Working Groups

Technical Surveillance Countermeasures Subcommittee

☐ The Chairman of this Subcommittee reported that the Subcommittee has scheduled a meeting for 24 January 1975 to be held at the Interagency Training Center. The opportunity will be taken by members of the Subcommittee to meet or renew acquaintances with the Director and staff and tour the facility. It had been planned that the Subcommittee would be briefed by a member of NSA on the issue of telephone security and threats posed by Soviet intercept activities. This briefing was removed from the agenda of the TSCS meeting because the briefing officer was not available.

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Computer Security Subcommittee

25X1 [] In the absence of the Chairman of this Subcommittee, Mr.
25X1 [] briefed the members. He advised that the Subcommittee had
completed its efforts in drafting a proposed policy paper for the security
of computer operations in the community. This draft had been forwarded
25X1 to the Chairman of the Security Committee for consideration and
appropriate coordination. [] mentioned that Security Committee
members had previously agreed to effect the necessary coordination.
Copies of the draft policy paper, a covering note and copies of the
memorandum transmitting the draft were distributed to Security
Committee members at the meeting. It was noted that the draft is
unclassified. Members were informed that their comments or con-
currence on review of the draft should include recommendation as to
whether or not the policy paper should be classified and if so at what
level.

25X1 [] The Chairman noted that the DCI's Letter of Instruction had
included a deadline of June 1975 for completed action on this issue and
added that he hoped the members could complete their review and
effect appropriate coordination within respective departments and
agencies well in advance of the deadline.

25X1 [] The Chairman also noted that the DCI's Letter of Instruction
had requested a threat assessment study be made by the Computer
Security Subcommittee with a deadline of June 1975. The Chairman of
the Security Committee advised that this study was currently underway
and that a voluminous CIA input had recently been received. The
availability of this material should permit the Subcommittee to complete
its efforts and forward results to the Committee well within the deadline.

25X1 [] The Chairman told members that he noted the reports of a
computer industrial espionage ring discovered [] He
25X1 informed that he had alerted [] the CIA member of the
Computer Security Subcommittee, to the possible relevance of this
case to the threat assessment study. In response to []
question to members whether they had any information on this case
that may be of interest to the Subcommittee, the DIA member provided
copies of official correspondence. The DIA member mentioned that the

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correspondence contained mentions that among the evidence available in the case was a highly sophisticated [redacted] It was agreed that the material would be provided to the Computer Security Subcommittee.

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Compartmentation Subcommittee

[redacted] Chairman, reported on the activities of this Subcommittee. He informed that the Subcommittee had met and discussed DCID 1/7 as directed by the Committee. Considerable divergence of opinion was noted which reflects essential differences in underlying philosophies as to how departments and agencies consider this issue. A working group has been established to focus efforts toward resolution of differences and preparation of an acceptable proposal to submit to the Committee. While [redacted] could offer no deadline he assured the Committee members of timely progress reports.

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[redacted] In connection with this Subcommittee's review of DCID 1/14, [redacted] said that considerable progress had been made thanks in large measure to the DoD elements which had drawn up a well-reasoned and comprehensive strawman draft. [redacted] mentioned expectations of being able to report substantively on this issue at the February meeting of the Committee.

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[redacted] The Chairman of the Security Committee expressed his appreciation to [redacted] and complimented his Subcommittee members. [redacted] advised that he had attended two meetings of the Subcommittee and heard about others. He advised the Committee members that he thought the Subcommittee was an excellent group and commended their excellent efforts on these difficult tasks. [redacted] to transmit his comments to the Subcommittee.

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[redacted] The NSA member took the opportunity to observe that he had heard favorable comments resulting from the interest of the Chairman of the Security Committee in the activities of the Subcommittees and working groups evidenced by his attendance at the meetings.

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Computer-Assisted Compartmented Clearance Control System
Working Group

[] reported to the members on the status of this working group in view of the fact that the Chairman and some members of the group were at the time in working session. [] advised that the working group was moving ahead. Design requirements had pretty well been selected and preparation of the statement of user requirements would be provided to computer personnel in both CIA and DIA within the week. Preliminary and very tentative indications are that costs figures might be surprisingly low due to the possibility of using existing equipment and tying into existing systems. Mr. [] chairman of this working group, was optimistic on the progress of the group to date.

Declassification Guidelines Working Group

(This item was added to the Agenda at the specific request of the Army member.)

[] Mr. Robert Gambino, Chairman of the Declassification Guidelines Working Group, reported that the informal coordination of the declassification guides with the Interagency Classification Review Committee (ICRC), directed by the Security Committee on 24 September, 162nd meeting, had resulted in a formal consideration by the ICRC at one of its meetings. Comments and observations had been made by ICRC members and provided to Mr. Gambino. Some suggestions offered potential for improvement. With one exception, the suggestion called for only minor substantive changes. With these considerations and approval of the Chairman, Security Committee, it was decided that Mr. Gambino would redraft the guidelines without participation of the working group and present the new draft directly to the Security Committee. On 15 January 1975, [] Executive Director, ICRC, requested Mr. Gambino to provide the ICRC an opportunity to review the rewritten draft prior to promulgation and asked for an indication of when it might be available. Mr. Gambino, following consultation with the Chairman, Security Committee, responded to [] on 22 January with the advice that the

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revision, incorporating certain suggestions, was in progress and that it would be made available to the ICRC. Mr. Gambino informed that he hoped to have the revision before the members at the February meeting of the Security Committee. A decision would then be required as to how to proceed relative to the request of the ICRC for review prior to publication.

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[] The Army member asked if the guidelines could be issued prior to the effective date of the amended Freedom of Information Act (FOIA), 19 February 1975. He expressed the opinion that there might be broader applications than originally intended; that there would be a positive relationship between the needs of the guidelines in connection with declassification requirements of Executive Order 11652 and the FOIA. He contended that there would be vulnerabilities in the future without standardization on rational and reasons for not declassifying or releasing material. He sees advantages in uniformity of such guidelines in the long view and an immediate advantage by providing assistance to the efforts of working level personnel.

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[] The Navy member endorsed the Army's expressed desire to try to issue the guidelines prior to 19 February 1975.

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[] In the discussion that followed it was the consensus of the members that the guidelines paper was still valid. A question was raised as to the validity of application of the guidelines to the FOIA and caution expressed as to expectation that necessary processing, coordination and considerations could result in approval through the ICRC and the USIB level prior to 19 February.

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[] It was agreed that Mr. Gambino would expedite the revision and provide it to the Committee as soon as possible.

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[] (Secretary's Note: Mr. Gambino provided the Chairman with completed revisions on 24 January 1975. Members were provided copies on 27 January 1975 at a special meeting of the Security Committee.)

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[] On approval of members, the guidelines would be provided to the ICRC. It was proposed that ICRC be asked to limit its review to a determination whether or not the contents of the guides were in conflict with E.O. 11652.

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[] The Chairman expressed a willingness to call a special meeting of the Security Committee if the outcome of the review by members and/or the ICRC so indicated. Otherwise the guides would be forwarded to the USIB when the ICRC determination was available.

3. [] Freedom of Information Act (FOIA)

The Chairman advised members that the DCI had made a general expression of desire that the Security Committee address the Freedom of Information Act. The DCI had also asked the Chairman in general terms to provide guidance to the USIB itself in implementation of the FOIA. The Chairman solicited the assistance of the members in this activity. He advised that he had been considering a "Proposed USIB Information Notice" and asked that members take copies of the draft of such a notice and give it consideration. (Draft 22 January 1975, "Proposed USIB Information Notice," distributed at the meeting.) The Chairman asked members to consider the propriety of such a notice as well as its comments.

In recognition of the interest and attention required in implementation of the amended FOIA, the Chairman proposed and members agreed to a special meeting on 27 January at 1000 hours of the members, accompanied as desired by legal counsel or officials responsible for FOIA implementation (maximum of 4 including members) to discuss this matter.

The Chairman posed 7 questions related to implementation of the FOIA and asked members how and if implementation proposals within respective departments and agencies provided for response. Where there was general consensus of response in connection with some question, members advised that determination had not been finalized which permitted answers to others. The members agreed to pose the questions to respective counsels and provide available information at the forthcoming special meeting.

The extended discussion indicated a positive interest and serious concern by all members with the implementation of the amended FOIA. The discussion also indicated divergent concepts as to implementation proposals and a general consensus that additional deliberations toward

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uniformity of implementing procedures was necessary to protect intelligence sources and methods.

Following general discussion of the Chairman's questions, the Navy member mentioned that he, too, had questions. The Navy member's questions related to whether or not specific guidance could be expected from the USIB in identification and clarification of sources and methods, when to use the allowed FOIA exemptions (B1 or B3), and whether or not the DCI would have a position on the handling of special categories of intelligence material.

The Chairman advised that no such specific guidance was in the immediate offering. Any guidance of this type would probably be stimulated in consequence of the Security Committee's deliberations and findings and any recommendations made to the DCI. It was also noted that very preliminary discussions had been held with representatives of the COMIREX along the line of developing guidance to enjoin from release under FOIA intelligence materials within the purview of the formal compartmented control systems. No positive action had as yet been taken along these lines but the idea has not been rejected.

4. Revision of Interim Federal Specifications, Alarm Systems

This item was placed on the agenda at the request of the DIA member. A copy of his memorandum to the Executive Secretary, Security Committee, dated 25 November 1974, was provided at the meeting to all members. The DIA representative summarized the contents of this memorandum for the members. He highlighted the fact that the USIB Physical Security Standards for Sensitive Compartmented Information Facilities, USIB-D-9.1/20, 30 April 1973, calls for revision of the Federal specifications on alarms. A 1971 Security Committee working group which drafted the USIB standards called for updating the Federal specifications and prepared a draft revision. The proposed revision had never been forwarded to the General Services Administration for inclusion in the Federal specifications. This resulted in difficulty for DIA in implementation of the USIB standards and posed a problem with relation to manufacturer's requests to test their products against existing specifications. The DIA recommended that the R&D Group review the proposed revision and accomplish necessary coordination with GSA to revise the specifications.

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The Chairman noted that the Federal specifications had been revised in 1973 and that the revision incorporated some of the proposals in the original draft. The DIA representative mentioned that this revision in 1973 did not go far enough to satisfy their currently perceived needs. The Chairman expressed hesitation about establishing a new working group or referring the matter to the R&D Group. He proposed and the members agreed to call together small numbers of interested members to work out a feasible procedure.

5. New Business

a. [] In addition to mentioning [] spy ring which had been discovered in [] the Chairman asked if members had anything significant to contribute in connection with the [] case; an Army serviceman who had been arrested and sentenced in connection with espionage activities. The Army member informed the Committee that to his knowledge the case did not contain anything worthy to report. [] had been intercepted in his activities before serious damage had been done. [] was primarily interested in reporting Order of Battle information but had been apprehended early in his work with a foreign service.

b. [] The Chairman mentioned that the Security Committee's report on the handling of sensitive intelligence material was scheduled for discussion at the 24 January meeting of the USIB. The Chairman expressed the opinion that the Security Committee had done a commendable job as reflected by its report and that minor differences which had ensued at the Board level would be resolved by the Board.

6. Next Meeting

[] The next regular meeting of the Security Committee is scheduled for Tuesday, 18 February 1975, at 1000 hours in Room 6E-0708, CIA Headquarters.

[]
Executive Secretary

SECRETARY'S NOTES: See next page.

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Secretary's Notes:

1. (U) New pages amending minutes of the 166th meeting are attached.
2. (U) An attempt is made to classify by paragraph or section in the minutes of the 167th meeting. Classification markings used are (U) Unclassified; (C) Confidential; (S) Secret. Classification authority rests with the Chairman who will be advised by the members. Justification for classification will be noted and retained with record copies of the minutes in the Office of the Chairman. Members are requested to consider the desirability of applying the General Declassification Schedule of E.O. 11652 for minutes.

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